

**FLORIDA DEPARTMENT OF EDUCATION
SUPERINTENDENT'S ANNUAL FINANCIAL REPORT (ESE 145)
DISTRICT SCHOOL BOARD OF NASSAU COUNTY
For the Fiscal Year Ended June 30, 2022**

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The Superintendent's Annual Financial Report (ESE 145) for the fiscal year ended June 30, 2022, was submitted in accordance with rule 6A-1.0071, Florida Administrative Code (section 1001.51(12)(b), Florida Statutes). This report was approved by the school board on September 8, 2022.


Signature of District School Superintendent
ESE 145

September 8, 2022
Signature Date

MANAGEMENT'S DISCUSSION AND ANALYSIS

The management of the Nassau County District School Board has prepared the following discussion and analysis to provide an overview of the District's financial activities for the fiscal year ended June 30, 2022. The intent of this discussion and analysis is to (a) assist the reader in focusing on significant financial issues, (b) provide an overview and analysis of the district's financial activities, (c) identify changes in the district's financial position, (d) identify material deviations from the approved budget and (e) highlight significant issues in individual funds. Because the information contained in the Management's Discussion and Analysis (MD&A) is intended to highlight significant transactions, events and conditions, it should be considered in conjunction with the District's financial statements and notes to financial statements found immediately following the MD&A.

FINANCIAL HIGHLIGHTS

Key financial highlights for the 2021-22 fiscal year are as follows:

- As of June 30, 2022, the assets and deferred outflows of resources exceed the liabilities and deferred inflows of resources by \$223,881,815.99.
- In total, net position increased by \$31,847,313.06 due to revenues exceeding expenditures, which represents a 17 percent increase from the 2021-22 fiscal year.
- General revenues total \$152,544,671.28, or 94 percent of all revenues. Program-specific revenues in the form of charges for services, operating grants and contributions, and capital grants and contributions total \$9,961,903.74, or 6 percent.
- Expenses total \$130,659,261.96. Only \$9,961,903.74 of these expenses were offset by program specific charges, with the remainder paid from general revenues.
- At the end of the current fiscal year, the fund balance of the General Fund totals \$19,126,439.56, which is \$1,767,384.61 more than the prior fiscal year balance. The General Fund total assigned and unassigned fund balances was \$13,505,447.54, or 13.6 percent of total General Fund revenues.

NON-FINANCIAL HIGHLIGHTS

Key highlights

- Nassau County School District is a "A" Rated!
- Nassau County School District is the 2nd highest performing school district in the State of Florida.
- Nassau County School District's Student with Disabilities are #1 in the State in both the total (ELA and Math) % of level 3 and above as well as the total % Math Level 3 and above.
- Nassau County School District is 2nd highest performing school district in the State of Florida for overall FSA Math in 3rd grade.
- Nassau County School District is 4th highest performing school district in the State of Florida for overall FSA ELA in 3rd grade.
- Nassau County School District is 2nd highest performing school district in the State of Florida for overall FSA Math in 4th grade.
- Nassau County School District is 4th highest performing school district in the State of Florida for overall FSA ELA in 4th grade.
- Nassau County School District is 2nd highest performing school district in the State of Florida for overall FSA Math in 5th grade.
- Nassau County School District is 2nd highest performing school district in the State of Florida for overall FSA ELA in 5th grade.
- Nassau County School District is the highest performing school district in the State of Florida for overall FSA Science in 5th grade.

- Nassau County School District is the highest performing school district in the State of Florida for overall FSA Math in 6th grade.
- Nassau County School District is 2nd highest performing school district in the State of Florida for overall FSA ELA in 6th grade.
- Nassau County School District is 3rd highest performing school district in the State of Florida for overall FSA Math in 7th grade.
- Nassau County School District is 3rd highest performing school district in the State of Florida for overall FSA ELA in 7th grade.
- Nassau County School District is 10th highest performing school district in the State of Florida for overall FSA Math in 8th grade.
- Nassau County School District is tied for the 2nd highest performing school district in the State of Florida for overall FSA Science in 8th grade.
- Nassau County School District is 3rd highest performing school district in the State of Florida for overall FCAT Civics.
- Nassau County School District is 6th highest performing school district in the State of Florida for overall grades 9 & 10 in FSA ELA.
- Nassau County School District is 4th highest performing school district in the State of Florida for overall in FSA Geometry.
- Nassau County School District is 6th highest performing school district in the State of Florida for overall in FSA Biology.
- Nassau County School District is 2nd highest performing school district in the State of Florida for overall in FSA US History.
- The Yulee High School Agricultural Program placed 3rd in the Florida State Envirothon.
- All four high schools' Nursing Assistant Programs had a 100% pass rate on their state licensing exam.
- Sierra Lee and Garrett Vitori became the first students to become fully licensed as private pilots through the Aerospace Program at Fernandina Beach High School. Congratulations to the students and their instructor, Mr. Keoki Gray!
- Gavin Gatlin took first place in the state Future Business Leaders Association Network Design Competition.
- Ms. Jan Van Delinder from Yulee High School was named the Veterans of Foreign Wars VFW's Florida High School Teacher of the Year.
- Ms. Shelby Goodwin was named our 2023 Teacher of the Year.
- Ms. Sarah Ray was a 2022 Florida Assistant Principal of the Year Finalist. Ms. Ray was only one of three finalists for the state award.
- The School Related Employee of the Year was Ms. April Dingman.
- Mr. George Raysor was named the Principal of the Year.

OVERVIEW OF FINANCIAL STATEMENTS

The basic financial statements consist of three components: 1) government-wide financial statements; 2) fund financial statements; and 3) notes to financial statements.

Government-wide Financial Statements

The government-wide financial statements provide both short-term and long-term information about the District's overall financial condition in a manner similar to those of a private-sector business. The statements include a statement of net position and a statement of activities that are designed to provide consolidated financial information about the governmental activities of the District presented on the accrual basis of accounting. The statement of net position provides information about the District's financial position, its assets, liabilities, and deferred inflows/outflows of resources, using an economic resources measurement focus. Assets plus deferred outflows of resources, less liabilities and deferred inflows of resources, equal net position, which is a measure

of the District's financial health. The statement of activities presents information about the change in the District's net position, the results of operations, during the fiscal year. An increase or decrease in net position is an indication of whether the District's financial health is improving or deteriorating.

All of the District's activities and services are reported in the government-wide financial statements as governmental activities. The District's governmental activities include instruction, student support services, instructional support services, administrative support services, facility maintenance, transportation, and food services. Property taxes and State revenues finance most of these activities. Additionally, all capital and debt financing activities are reported as governmental activities.

Fund Financial Statements

Fund financial statements are one of the components of the basic financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements and prudent fiscal management. Certain funds are established by law, while others are created by legal agreements, such as bond covenants. Fund financial statements provide more detailed information about the District's financial activities, focusing on its most significant or "major" funds rather than fund types. This is in contrast to the entity-wide perspective contained in the government-wide statements. All of the district's funds may be classified within one of two broad categories discussed below.

Governmental Funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The governmental funds balance sheet and statement of revenues, expenditures, and changes in fund balances provide detailed information about the District's most significant funds. The District's major funds are the General Fund, Special Revenue – Federal Education Stabilization Funds, Capital Projects – Local Capital Improvement Fund, and Capital Projects – Other Funds. Data from the other governmental funds are combined into a single, aggregated presentation.

The District adopts an annual appropriated budget for its governmental funds. A budgetary comparison schedule has been provided for the General and major Special Revenue Funds to demonstrate compliance with the budget.

Notes to Financial Statements

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the District's total other postemployment benefits (OPEB) and net pension liabilities.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position over time may serve as a useful indicator of a government's financial health. The following is a summary of the District's net position as of June 30, 2022, compared to net position as of June 30, 2021:

	Net Position, June 30, Governmental Activities	
	6-30-22	6-30-21
Current and Other Assets	92,451,805.36	93,825,035.24
Capital Assets	210,525,082.38	179,444,884.30
Total Assets	\$ 302,976,887.74	\$ 273,269,919.54
Deferred Outflows of Resources	\$ 23,499,582.00	\$ 28,409,009.00
Long-Term Liabilities	55,417,574.64	97,694,749.10
Other Liabilities	4,590,223.11	4,742,537.85
Total Liabilities	\$ 60,007,797.75	\$ 102,437,286.95
Deferred Inflows of Resources	\$ 42,586,856.00	\$ 7,106,307.00
Net Position:		
Net Investment in Capital Assets	199,223,724.49	177,988,969.09
Restricted	73,105,329.74	70,077,758.34
Unrestricted	(48,447,238.24)	(55,931,392.84)
Total Net Position	\$ 223,881,815.99	\$ 192,135,334.59

The District's net investment in capital assets (e.g., land; buildings; furniture, fixtures, and equipment, less any related debt still outstanding) of \$199,223,724.49 is the largest portion of net position. The District uses these capital assets to provide services to students; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, the resources used to repay the debt must be provided from other sources, since the capital assets cannot be used to liquidate these liabilities.

The District's restricted net position of \$73,105,329.74 represents resources that are subject to external restrictions on how they may be used.

The District's deficit unrestricted net position of \$48,447,238.24 was mainly the result of accruing long-term liabilities of \$34,116,205 for net pension liabilities, \$4,927,710 for other postemployment benefit obligations, and \$5,072,300.75 for compensated absences payable.

The key elements of the changes in the District's net position for the fiscal years ended June 30, 2022, and June 30, 2021, are as follows:

Operating Results for the Fiscal Year Ended

	Governmental	
	Activities	
	06-30-2022	06-30-2021
Program Revenues:		
Charges for Services	\$ 690,486.10	\$ 586,231.84
Operating Grants and Contributions	8,829,958.81	6,900,811.90
Capital Grants and Contributions	441,458.83	481,147.95
General Revenues:		
Property Taxes, Levied for Operational Purposes	50,823,915.68	47,129,611.25
Property Taxes, Levied for Capital Projects	17,404,709.49	15,834,738.44
Impact Fees	15,090,156.05	9,490,185.47
Grants and Contributions Not Restricted to Specific Programs	62,783,861.94	59,460,333.61
Unrestricted Investment Earnings	173,173.35	40,922.82
Miscellaneous	6,268,854.77	5,425,601.84
Total Revenues	162,506,575.02	145,349,585.12
Functions/Program Expenses:		
Instruction	65,998,267.51	69,704,983.95
Student Support Services	4,632,568.03	5,697,711.17
Instructional Media Services	746,079.22	1,673,077.01
Instruction and Curriculum Development Services	2,942,880.45	2,462,512.44
Instructional Staff Training Services	1,806,380.99	1,804,369.76
Instruction Related Technology	2,290,643.44	1,884,905.91
Board	515,244.74	600,526.96
General Administration	1,134,176.67	887,403.39
School Administration	6,095,352.23	6,479,020.54
Facilities Acquisition and Construction	3,294,269.48	2,992,955.08
Fiscal Services	635,943.93	676,388.10
Food Services	7,772,280.32	6,050,284.83
Central Services	829,680.65	739,304.41
Student Transportation Services	6,165,733.13	5,824,633.27
Operation of Plant	10,433,186.42	10,450,406.24
Maintenance of Plant	3,027,332.46	3,286,396.77
Administrative Technology Services	1,022,158.49	1,202,454.63
Community Services	2,922,545.77	2,096,554.62
Unallocated Interest on Long-Term Debt	103,297.05	49,716.51
Unallocated Depreciation Expense	154,863.48	7,003,710.40
Loss on Disposal of Capital Assets	8,136,377.50	1,086,380.66
Total Functions/Program Expenses	130,659,261.96	132,653,696.65
Change in Net Position	31,847,313.06	12,695,888.47
Net Position - Beginning	192,135,334.59	180,494,014.47
Adjustment to Beginning Net Positions (1)	(100,831.66)	(1,054,568.35)
Net Position - Beginning, as Restated	192,034,502.93	179,439,446.12
Net Position - Ending	\$ 223,881,815.99	\$ 192,135,334.59

(1) In the 2021-22 fiscal year, the adjustments to beginning net position consist of a change in the District's capitalization threshold and additions of leased assets to statement as required by GASB 87.

The largest revenue source is local property taxes (42 percent), which increased by \$5,264,275, or 8 percent, as a result of an increase in taxable assessed values, although the total millage rate decreased for the 2021-22 fiscal year. The State of Florida is the next largest revenue source (28 percent). Revenues from State sources for current operations are primarily received through the Florida Education Finance Program (FEFP) funding formula. The FEFP formula utilizes student enrollment data and is designed to maintain equity in funding across all Florida school districts, taking into consideration the District's funding ability based on its local property tax base. FEFP revenues decreased by \$2,778,795, in part, due to the increase in monies generated by the Required Local Effort (property taxes) portion of the funding formula.

Instruction expenses represent 51 percent of total expenses in the 2021-22 fiscal year which is fairly consistent with the previous fiscal year.

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

Governmental Funds

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. Specifically, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as it represents the portion of fund balance that has not been limited to a particular purpose by an external party, the District, or a group or individual delegated authority by the Board to assign resources for particular purposes.

The total fund balances of governmental funds decreased by \$1,233,820.22 during the fiscal year to \$88,906,977.00 at June 30, 2022. Of the total fund balance, \$8,757,574.01, or 10 percent, is unassigned fund balance, which is available for spending at the District's discretionary; \$1,251,308.04 is nonspendable; \$72,916,401.2 is restricted; and \$4,747,873.53 is assigned.

Major Governmental Funds

The General Fund is the District's chief operating fund. At the end of the current fiscal year, unassigned fund balance is \$8,757,574.01, while the total fund balance is \$19,126,439.56. As a measure of the General Fund's liquidity, it may be useful to compare the total assigned and unassigned fund balances to General Fund total revenues. The total assigned and unassigned fund balance is 13.6 percent of the total General Fund revenues, while total fund balance represents 19.26 percent of total General Fund revenues.

Total fund balance increased by \$1,767,384.61 during the fiscal year. Key factors impacting the change in fund balance are as follows:

- Increase in property taxes levied for operational purposes revenues of \$3,694,304.43, primarily due to an increase in Taxable Value Base related to population growth.
- Increase in expenditures of \$1,438,449.778, primarily due to increased costs of operations such as the increase in gas prices and recovery of pre-COVID personnel levels.
- Total expenditures exceeded total revenues by \$1,353,087.37, while other financing sources net of uses totaled \$3,120,471.98 mainly due to transfer of cost associated with renovation and repair of existing school plants from the Capital Project – Local Capital Improvement Fund.

The Federal Education Stabilization Fund has a total fund balance of zero since revenues is dependent upon expenditures. This fund has revenues and expenditures of \$9,667,811.36 and encumbrances of \$2,176,419.83 at June 30, 2022.

The Capital Projects – Local Capital Improvement Fund has a total fund balance of \$27,661,650.94, which is restricted for the acquisition, construction, and maintenance of capital assets. This fund has revenues of \$17,973,526.94, expenditures of \$17,933,621.56, and encumbrances of \$5,630,722.47 at June 30, 2022. The ending fund balance decreased by \$4,826,432.87 as compared to the prior fiscal year as the District is accumulating assets for future construction projects to add classrooms at existing schools in the Yulee area to address future student growth.

The Capital Projects – Other Capital Projects Fund has a total fund balance of \$31,671,275.05. This fund accounts for the financial resources generated by the collection of impact fees to be used for educational capital outlay needs, including new construction, renovations, and remodeling projects. This fund has revenues of \$12,860,844.48, expenditures of \$14,047,730.74, and encumbrances of \$12,659,855.21, at June 30, 2022. The ending fund balance decreased by \$1,589,886.26 as compared to the prior fiscal year as the District is accumulating assets for future construction projects to add classrooms at existing schools in the Yulee area to address future student growth.

GENERAL FUND BUDGETARY HIGHLIGHTS

General Fund final budgeted revenues and expenditures were in line with original budget amounts. Actual revenues are \$1,535,077.51 or 2 percent more than the final budgeted amounts, while actual expenditures are \$12,517,225.62 or 11 percent less than final budget amounts. The increase in revenues is mainly from the Medicaid Administration billing which is not budgeted. The difference between the budget and actual expenditures are due to the ability to unfilled teachers position and moving cost to Federal Education Stabilization Fund. The actual ending fund balance exceeded the estimated fund balance contained in the final amended budget by \$13,321,212.11.

CAPITAL ASSETS AND LONG-TERM DEBT

Capital Assets

The District's investment in capital assets for its governmental activities as of June 30, 2022, is \$210,525,082.38 (net of accumulated depreciation). This investment in capital assets includes land; improvements other than buildings; buildings and fixed equipment; furniture, fixtures, and equipment; motor vehicles; construction in progress; and property under leases.

The major capital asset event during the fiscal year was the completion of the Wildlight Elementary Classroom Addition Project. Two additional classroom buildings with 16 additional classrooms were added to the school based on growth and available for occupancy for the start of the 2122 school year.

Additional information on the District's capital assets can be found in notes II.D and II.G to the financial statements.

Long-Term Debt

At June 30, 2022 the District has total long-term debt outstanding of \$6,494,830.13 comprised of District Revenue Bonds and Lease-Purchase Agreement. During the current fiscal year, the District reduced bond payable debt of \$125,923.41 and reduced lease payable by \$1,087,385.67 through scheduled principal payments.

Additional information on the District's long-term debt can be found in note II.I to the financial statements.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Nassau County District School Board's finances. Questions concerning information provided in this report or requests for additional financial information should be addressed to the Executive Director of Business Services, Nassau County District School Board, 1201 Atlantic Avenue, Fernandina Beach, FL 32034.

DISTRICT SCHOOL BOARD OF NASSAU COUNTY
STATEMENT OF NET POSITION
June 30, 2022

	Account Number	Primary Government Governmental Activities
ASSETS		
Cash and Cash Equivalents	1110	83,939,341.64
Accounts Receivable, Net	1131	38,542.54
Capital Credits	1130	188,425.47
Due From Other Agencies	1220	7,034,187.67
Inventory	1150	1,251,308.04
<i>Capital Assets</i>		
Nondepreciable Capital Assets		26,617,610.99
Depreciable Capital Assets, Net		183,907,471.39
Total Capital Assets		210,525,082.38
Total Assets		302,976,887.74
DEFERRED OUTFLOWS OF RESOURCES		
Pension	1940	22,345,197.00
Other Postemployment Benefits	1950	1,154,385.00
Total Deferred Outflows of Resources		23,499,582.00
LIABILITIES		
Accrued Salaries and Benefits	2110	1,980,825.12
Accrued Salaries and Benefits	2110	
Payroll Deductions and Withholdings	2170	284,970.65
Accounts Payable	2120	444,578.29
Construction Contracts Payable	2140	1,112,459.20
Unearned Revenues	2410	767,389.85
<i>Long-Term Liabilities:</i>		
Due Within One Year		2,989,688.14
Due in More than One Year		52,427,886.50
Total Long-Term Liabilities		55,417,574.64
Total Liabilities		60,007,797.75
DEFERRED INFLOWS OF RESOURCES		
Pension	2640	39,483,774.00
Other Postemployment Benefits	2650	3,103,082.00
Total Deferred Inflows of Resources		42,586,856.00
NET POSITION		
Net Investment in Capital Assets	2770	199,223,724.49
<i>Restricted For:</i>		
Categorical Carryover Programs	2780	2,485,564.26
Food Service	2780	5,142,032.58
Debt Service	2780	1,183,562.40
Capital Projects	2780	60,381,508.24
School Internal	2780	1,839,614.00
Other Purposes	2780	2,073,048.26
Unrestricted	2790	(48,447,238.24)
Total Net Position		223,881,815.99

The notes to financial statements are an integral part of this statement.

DISTRICT SCHOOL BOARD OF NASSAU COUNTY
STATEMENT OF ACTIVITIES
For the Fiscal Year Ended June 30, 2022

FUNCTIONS	Account Number	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position
			Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government
						Governmental Activities
<i>Governmental Activities:</i>						
Instruction	5000	65,998,267.51	23,830.06			(65,974,437.45)
Student Support Services	6100	4,632,568.03				(4,632,568.03)
Instructional Media Services	6200	746,079.22				(746,079.22)
Instruction and Curriculum Development Services	6300	2,942,880.45				(2,942,880.45)
Instructional Staff Training Services	6400	1,806,380.99				(1,806,380.99)
Instruction-Related Technology	6500	2,290,643.44				(2,290,643.44)
Board	7100	515,244.74				(515,244.74)
General Administration	7200	1,134,176.67				(1,134,176.67)
School Administration	7300	6,095,352.23				(6,095,352.23)
Facilities Acquisition and Construction	7400	3,294,269.48			441,458.83	(2,852,810.65)
Fiscal Services	7500	635,943.93				(635,943.93)
Food Services	7600	7,772,280.32	622,999.97	8,829,958.81		1,680,678.46
Central Services	7700	829,680.65				(829,680.65)
Student Transportation Services	7800	6,165,733.13	43,656.07			(6,122,077.06)
Operation of Plant	7900	10,433,186.42				(10,433,186.42)
Maintenance of Plant	8100	3,027,332.46				(3,027,332.46)
Administrative Technology Services	8200	1,022,158.49				(1,022,158.49)
Community Services	9100	2,922,545.77				(2,922,545.77)
Unallocated Interest on Long-Term Debt		103,297.05				(103,297.05)
Loss on Disposal of Capital Assets		154,863.48				(154,863.48)
Unallocated Depreciation/Amortization Expense		8,136,377.50				(8,136,377.50)
Total Governmental Activities		130,659,261.96	690,486.10	8,829,958.81	441,458.83	(120,697,358.22)

General Revenues:

Taxes:

Property Taxes, Levied for Operational Purposes	50,823,915.68
Property Taxes, Levied for Capital Projects	17,404,709.49
Impact Fees, Levied for Capital Projects	15,090,156.05
Grants and Contributions Not Restricted to Specific Programs	62,783,861.94
Investment Earnings	173,173.35
Miscellaneous	6,268,854.77
Total General Revenues, Special Items, Extraordinary Items and Transfers	152,544,671.28
Change in Net Position	31,847,313.06
Net Position, July 1, 2021	192,135,334.59
Adjustments to Net Position	(100,831.66)
Net Position, June 30, 2022	223,881,815.99

DISTRICT SCHOOL BOARD OF NASSAU COUNTY
BALANCE SHEET
GOVERNMENTAL FUNDS
June 30, 2022

	Account Number	General 100	Federal Education Stabilization Fund 440	Nonvoted Capital Improvement Fund 370	Other Capital Projects 390	Other Governmental Funds	Total Governmental Funds
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES							
ASSETS							
Cash and Cash Equivalents	1110	17,515,278.28	0.00	27,801,340.86	30,010,336.04	8,612,386.46	83,939,341.64
Accounts Receivable, Net	1131	38,542.54	0.00	0.00	0.00	0.00	38,542.54
Due From Other Agencies	1220	205,810.90	2,867,770.73	12,218.46	3,141,216.84	807,170.74	7,034,187.67
Due From Budgetary Funds	1141	2,887,868.49	0.00	0.00	0.00	0.00	2,887,868.49
Inventory	1150	1,062,379.50	0.00	0.00	0.00	188,928.54	1,251,308.04
Total Assets		21,709,879.71	2,867,770.73	27,813,559.32	33,151,552.88	9,608,485.74	95,151,248.38
LIABILITIES AND FUND BALANCES							
LIABILITIES:							
Cash Overdraft	2125	0.00	0.00	0.00	0.00	0.00	0.00
Accrued Salaries and Benefits	2110	1,980,825.12	0.00	0.00	0.00	0.00	1,980,825.12
Payroll Deductions and Withholdings	2170	284,970.65	0.00	0.00	0.00	0.00	284,970.65
Accounts Payable	2120	317,644.38	24,963.71	57,401.11	1,497.45	43,071.64	444,578.29
Due to Budgetary Funds	2161	0.00	2,642,807.02	0.00	0.00	245,061.47	2,887,868.49
Construction Contracts Payable	2140	0.00	0.00	94,507.27	1,017,951.93	0.00	1,112,459.20
Unearned Revenue	2410	0.00	200,000.00	0.00	460,828.45	106,561.40	767,389.85
Total Liabilities		2,583,440.15	2,867,770.73	151,908.38	1,480,277.83	394,694.51	7,478,091.60
FUND BALANCES:							
<i>Nonspendable:</i>							
Inventory	2711	1,062,379.50	0.00	0.00	0.00	188,928.54	1,251,308.04
<i>Restricted for:</i>							
State Required Carryover Programs	2723	2,485,564.26	0.00	0.00	0.00	0.00	2,485,564.26
Debt Service	2725	0.00	0.00	0.00	0.00	1,183,562.40	1,183,562.40
Capital Projects	2726	0.00	0.00	27,661,650.94	31,671,275.05	1,048,582.25	60,381,508.24
Food Service	2729	0.00	0.00	0.00	0.00	4,953,104.04	4,953,104.04
Florida Career and Professional Education Programs	2729	1,489,621.63	0.00	0.00	0.00	0.00	1,489,621.63
Workforce Development Program	2729	516,004.94	0.00	0.00	0.00	0.00	516,004.94
Student Groups	2729	0.00	0.00	0.00	0.00	1,839,614.00	1,839,614.00
Other Purposes	2729	67,421.69	0.00	0.00	0.00	0.00	67,421.69
<i>Total Restricted Fund Balances</i>	2720	4,558,612.52	0.00	27,661,650.94	31,671,275.05	9,024,862.69	72,916,401.20
<i>Total Committed Fund Balances</i>	2730	0.00	0.00	0.00	0.00	0.00	0.00
<i>Assigned to:</i>							
Health Insurance	2749	1,519,729.05	0.00	0.00	0.00	0.00	1,519,729.05
Special Education Program	2749	842,326.64	0.00	0.00	0.00	0.00	842,326.64
Advanced Placement Program	2749	480,849.53	0.00	0.00	0.00	0.00	480,849.53
Purchase Obligations	2749	210,577.15	0.00	0.00	0.00	0.00	210,577.15
Other Purposes	2749	1,694,391.16	0.00	0.00	0.00	0.00	1,694,391.16
<i>Total Assigned Fund Balances</i>	2740	4,747,873.53	0.00	0.00	0.00	0.00	4,747,873.53
<i>Total Unassigned Fund Balances</i>	2750	8,757,574.01	0.00	0.00	0.00	0.00	8,757,574.01
Total Fund Balances	2700	19,126,439.56	0.00	27,661,650.94	31,671,275.05	9,213,791.23	87,673,156.78
Total Liabilities and Fund Balances		21,709,879.71	2,867,770.73	27,813,559.32	33,151,552.88	9,608,485.74	95,151,248.38

The notes to financial statements are an integral part of this statement.
ESE 145

DISTRICT SCHOOL BOARD OF NASSAU COUNTY
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE GOVERNMENT-WIDE STATEMENT OF NET POSITION
For the Fiscal Year Ended June 30, 2022

Total Fund Balances - Governmental Funds	\$ 87,673,156.78
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Amounts reported for *governmental activities* in the statement of net position are different because:

Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds.	210,525,082.38
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Capital credits are not available to liquidate liabilities in governmental funds, but are accrued in governmental activities in the statement of net position.	188,425.47
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Long-term Liabilities are not due and payable in the fiscal year and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities at year end consist of:

Bonds Payable	\$ 1,330,491.80	
Lease Payable	9,970,866.09	
Compensated Absences Payable	5,072,300.75	
Other Post Employment Benefits	4,927,710.00	
Net Pension Liability	34,116,206.00	(55,417,574.64)

The deferred outflows of resources and deferred inflows of resources related to pensions and other postemployment benefits (OPEB) are applicable to future periods and, therefore, are not reported in the governmental funds.

Deferred Outflows Related to OPEB	\$ 1,154,385.00	
Deferred Outflows Related to Pensions	22,345,197.00	
Deferred Inflows Related to OPEB	(3,103,082.00)	
Deferred Inflows Related to Pensions	(39,483,774.00)	(19,087,274.00)

Total Net Position - Governmental Activities	\$ <u>223,881,815.99</u>
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The notes to financial statements are an integral part of this statement.
ESE 145

DISTRICT SCHOOL BOARD OF NASSAU COUNTY
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCES - GOVERNMENTAL FUNDS
For the Fiscal Year Ended June 30, 2022

	Account Number	General 100	Federal Education Stabilization Fund 440	Nonvoted Capital Improvement Fund 370	Other Capital Projects 390	Other Governmental Funds	Total Governmental Funds
REVENUES							
Federal Direct	3100	76,173.27	0.00	0.00	0.00	0.00	76,173.27
Federal Through State and Local	3200	665,894.36	9,667,811.36	0.00	0.00	13,683,149.82	24,016,855.54
State Sources	3300	46,038,863.22	0.00	0.00	58,613.82	664,773.73	46,762,250.77
<i>Local Sources:</i>							
Property Taxes Levied, Tax Redemptions and Excess Fees for Operational Purposes	3411, 3421, 3423	50,823,915.68	0.00	0.00	0.00	0.00	50,823,915.68
Property Taxes Levied, Tax Redemptions and Excess Fees for Capital Projects	3413, 3421, 3423	0.00	0.00	17,404,709.49	0.00	0.00	17,404,709.49
Charges for Service - Food Service	345X	0.00	0.00	0.00	0.00	622,999.97	622,999.97
Impact Fees	3496	0.00	0.00	0.00	12,740,156.05	0.00	12,740,156.05
Other Local Revenue		1,678,729.04	0.00	568,817.45	62,074.61	2,980,088.68	5,289,709.78
Total Local Sources	3400	52,502,644.72	0.00	17,973,526.94	12,802,230.66	3,603,088.65	86,881,490.97
Total Revenues		99,283,575.57	9,667,811.36	17,973,526.94	12,860,844.48	17,951,012.20	157,736,770.55
EXPENDITURES							
<i>Current:</i>							
Instruction	5000	60,552,241.34	5,607,940.02	0.00	0.00	3,294,515.47	69,454,696.83
Student Support Services	6100	4,415,022.93	290,968.71	0.00	0.00	241,212.76	4,947,204.40
Instructional Media Services	6200	759,426.25	37,294.07	0.00	0.00	0.00	796,720.32
Instruction and Curriculum Development Services	6300	2,096,075.35	202,860.60	0.00	0.00	742,848.61	3,041,784.56
Instructional Staff Training Services	6400	1,391,234.89	120,488.67	0.00	0.00	413,441.94	1,925,165.50
Instruction-Related Technology	6500	2,094,817.23	284,078.91	0.00	0.00	0.00	2,378,896.14
Board	7100	528,722.45	0.00	0.00	0.00	0.00	528,722.45
General Administration	7200	624,087.93	402,029.14	0.00	0.00	151,474.88	1,177,591.95
School Administration	7300	6,162,645.12	385,598.03	0.00	0.00	86.13	6,548,329.28
Facilities Acquisition and Construction	7410	788,350.20	3,770.11	2,953,718.08	803.77	793.22	3,747,435.38
Fiscal Services	7500	638,442.05	27,050.23	0.00	0.00	0.00	665,492.28
Food Services	7600	111,602.69	187,044.72	0.00	0.00	7,571,447.61	7,870,095.02
Central Services	7700	738,465.09	96,681.19	0.00	0.00	6,442.55	841,588.83
Student Transportation Services	7800	5,022,978.01	399,209.65	0.00	0.00	41,001.93	5,463,189.59
Operation of Plant	7900	10,009,308.73	730,215.56	0.00	0.00	0.00	10,739,524.29
Maintenance of Plant	8100	3,058,125.81	130,708.36	0.00	0.00	0.00	3,188,834.17
Administrative Technology Services	8200	1,029,416.57	35,277.75	0.00	0.00	0.00	1,064,694.32
Community Services	9100	217,413.51	4,306.00	0.00	0.00	2,715,351.34	2,937,070.85
<i>Debt Service: (Function 9200)</i>							
Redemption of Principal	710	0.00	0.00	0.00	0.00	1,213,309.08	1,213,309.08
Interest	720	0.00	0.00	0.00	0.00	102,835.58	102,835.58
Dues and Fees	730	0.00	0.00	0.00	0.00	461.47	461.47
<i>Capital Outlay:</i>							
Facilities Acquisition and Construction	7420	3,534.01	0.00	5,181,524.12	14,046,926.97	192,154.06	19,424,139.16
Other Capital Outlay	9300	394,752.78	722,289.64	9,798,379.36	0.00	138,504.95	11,053,926.73
Total Expenditures		100,636,662.94	9,667,811.36	17,933,621.56	14,047,730.74	16,825,881.58	159,111,708.18
Excess (Deficiency) of Revenues Over (Under) Expenditures		(1,353,087.37)	0.00	39,905.38	(1,186,886.26)	1,125,130.62	(1,374,937.63)
OTHER FINANCING SOURCES (USES)							
Issuance of Bonds	3710	0.00	0.00	0.00	0.00	0.00	0.00
Sale of Capital Assets	3730	2,965.00	0.00	75,377.00	0.00	0.00	78,342.00
Loss Recoveries	3740	58,683.67	0.00	4,091.74	0.00	0.00	62,775.41
Transfers In	3600	3,058,823.31	0.00	0.00	0.00	2,289,983.68	5,348,806.99
Transfers Out	9700	0.00	0.00	(4,945,806.99)	(403,000.00)	0.00	(5,348,806.99)
Total Other Financing Sources (Uses)		3,120,471.98	0.00	(4,866,338.25)	(403,000.00)	2,289,983.68	141,117.41
Net Change in Fund Balances		1,767,384.61	0.00	(4,826,432.87)	(1,589,886.26)	3,415,114.30	(1,233,820.22)
Fund Balances, July 1, 2021	2800	17,359,054.95	0.00	32,488,083.81	33,261,161.31	5,798,676.93	88,906,977.00
Fund Balances, June 30, 2022	2700	19,126,439.56	0.00	27,661,650.94	31,671,275.05	9,213,791.23	87,673,156.78

DISTRICT SCHOOL BOARD OF NASSAU COUNTY
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE
GOVERNMENT-WIDE STATEMENT OF ACTIVITIES
For the Fiscal Year Ended June 30, 2022

Net Change in Fund Balances - Governmental Funds **\$ (1,233,820.22)**

Amounts reported for *governmental activities* in the statement of activities are different because:

Capital outlays are reported in the governmental funds as expenditures. However, in the statement of activities, the cost of those allocated over their estimated useful lives as depreciation expense. This is the amount of capital outlays and donated assets in excess of depreciation expense in the current fiscal year.

Capital Outlay Expenditures - Governmental Funds	\$ 30,478,065.89	
Depreciation Expense	(9,256,441.93)	
Donated Assets	<u>4,694,123.98</u>	25,915,747.94

The loss on disposal of capital assets during the current fiscal year is report in the statement of activities. In the governmental, the cost of these assets was recognized as an expenditure in the fiscal year purchased. Thus, the change in net position differs from the change in fund balance by the undepreciated cost of the disposed assets. (233,205.48)

Repayment of long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This is the amount of debt repayments in the current fiscal year.

District Revenue Bonds	\$ 125,923.41	
Obligations Under Lease	<u>1,779,345.19</u>	1,905,268.60

The District accrues capital credits to be received in future years in the statement of activities, but the revenue does not provide current financial resources and is not reported in the governmental funds. This is the net increase in capital credits receivable in the current fiscal year.

Current Year Accruals	\$ 188,425.47	
Prior Year Accruals	<u>(175,520.39)</u>	12,905.08

In the statement of activates, the cost of compensated absences is measured by the amounts earned during the year, while in the governmental fund, expenditures are recognized based on the amounts actually paid for compensated absences. This is the net amount of compensated absences used in excess of the amount earned in the current fiscal year. 334,946.14

Governmental funds report District OPEB contributions as expenditures. However, in the statement of activities, the cost of OPEB benefits earned net of employee contributions, as determines through an actuarial valuation, is reported as on OPEB expense.

Increase in OPEB Liability	\$ (424,377.00)	
Increase in Deferred Outflows of Resources - OPEB	183,594.00	
Decrease in Deferred Inflows of Resources - OPEB	<u>422,612.00</u>	181,829.00

Governmental funds report District pension contributions as expenditures. However, in the statement of activities, the cost of benefits earned net of employee contributions, as determines through an actuarial valuation, is reported a pension expense.

FRS Pension Contribution	\$ 5,803,897.00	
HIS Pension Contribution	1,144,064.00	
FRS Pension Expense	(216,672.00)	
HIS Pension Expense	<u>(1,767,647.00)</u>	4,963,642.00

Change in Net Position of Governmental Activities **\$ 31,847,313.06**

DISTRICT SCHOOL BOARD OF NASSAU COUNTY
LISTING OF PAGES NOT APPLICABLE AND NOT SHOWN IN REPORT
For the Fiscal Year Ended June 30, 2022

PAGE TITLE	EXHIBIT TITLE	PAGE NUMBER
STATEMENT OF NET POSITION PROPRIETARY FUNDS	C-5	8
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS	C-6	9
STATEMENT OF CASH FLOWS PROPRIETARY FUNDS	C-7	10
STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS	C-8	11
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS	C-9	12
COMBINING STATEMENT OF NET POSITION MAJOR AND NONMAJOR COMPONENT UNITS	C-10	13
COMBINING STATEMENT OF ACTIVITIES MAJOR AND NONMAJOR COMPONENT UNITS Major Component Unit Name	C-11a	14
COMBINING STATEMENT OF ACTIVITIES (CONTINUED) MAJOR AND NONMAJOR COMPONENT UNITS Major Component Unit Name	C-11b	15
COMBINING STATEMENT OF ACTIVITIES (CONTINUED) MAJOR AND NONMAJOR COMPONENT UNITS TOTAL NONMAJOR COMPONENT UNITS	C-11c	16
COMBINING STATEMENT OF ACTIVITIES MAJOR AND NONMAJOR COMPONENT UNITS TOTAL COMPONENT UNITS	C-11d	17

**DISTRICT SCHOOL BOARD OF NASSAU COUNTY
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2022**

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Nassau County School District (District). Governmental activities are supported by taxes, intergovernmental revenues, and other nonexchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and are thereby clearly identifiable to a particular function. Depreciation expense associated with the District's transportation is allocated to the student transportation services, while remaining depreciation expense is not readily associated with a particular function and is reported as unallocated.

B. Reporting Entity

The Nassau County District School Board (Board) has direct responsibility for operation, control, and supervision of District schools and is considered a primary government for financial reporting. The District is considered part of the Florida system of public education, operates under the general direction of the Florida Department of Education (FDOE), and is governed by State law and State Board of Education (SBE) rules. The governing body of the District is the Board, which is composed of five elected members. The elected Superintendent of Schools is the executive officer of the Board. Geographic boundaries of the District correspond with those of Nassau County.

Criteria for determining if other entities are potential component units that should be reported within the District's basic financial statements are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. The application of these criteria provides for identification of any legally separate entities for which the Board is financially accountable and other organizations for which the nature and significance of their relationship with the Board are such that exclusion would cause the District's basic financial statements to be misleading. Based on these criteria, no component units are included within the District's reporting entity.

C. Basis of Presentation: Government-wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds. Separate financial statements are provided for governmental funds.

The effects of interfund activity have been eliminated from the government-wide financial statements except for interfund services provided and used.

D. Basis of Presentation: Fund Financial Statements

The fund financial statements provide information about the District's governmental funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The District reports the following major governmental funds:

- General Fund – to account for all financial resources not required to be accounted for in another fund, and for certain revenues from the State that are legally restricted to be expended for specific current operating purposes.
- Special Revenue – Federal Education Stabilization Fund – to account for Federal Coronavirus Aid, relief, and Economic Security (CARES) Act funding provided through the State as emergency relief to address the impact of COVID-19 on elementary and secondary schools.
- Capital Projects – Local Capital Improvement Fund – to account for the financial resources generated by the local capital improvement tax levy to be used for educational capital outlay needs, including new construction, renovation and remodeling projects, new and replacement equipment, motor vehicle purchases, and debt service payments.
- Capital Projects - Other Fund – to account for various financial resources generated by the collection of impact fees to be used for educational capital outlay needs, including new construction and renovation and remodeling projects.

During the course of operations, the District has activity between funds for various purposes. Any residual balances outstanding at fiscal year end are reported as due from/to other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in and out. While reported in fund financial statements, transfers between the funds included in governmental activities are eliminated in preparation of the government-wide financial statements.

E. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized in the year for which they are levied. Revenues from grants, entitlements, and donations are recognized as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues, except for certain grant revenues, are recognized as soon as they are both measurable and available. Revenues are

considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 30 days of the end of the current fiscal year. When grant terms provide that the expenditure of resources is the prime factor for determining eligibility for Federal, State, and other grant resources, revenue is recognized at the time the expenditure is made. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 30 days of year-end). Expenditures are generally recognized when the related fund liability is incurred, as under accrual accounting. However, debt service expenditures, claims and judgments, pension benefits, other postemployment benefits, and compensated absences, are only recorded when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources. Allocations of cost, such as depreciation, are not recognized in governmental funds.

F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

1. Cash and Cash Equivalents

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term, highly liquid investments with original maturities of 3 months or less from the date of acquisition. Investments classified as cash equivalents include a money market mutual fund and amounts placed with the State Board of Administration (SBA) in Florida, PRIME.

Cash deposits are held by banks qualified as public depositories under Florida law. All deposits are insured by Federal depository insurance, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool as required by Chapter 280, Florida Statutes.

2. Investments

Investments consist of amounts placed with the SBA for participation in the Florida PRIME investment pools created by Sections 218.405, Florida Statutes, and those made locally. These investment pools operate under investment guidelines established by Section 215.47, Florida Statutes.

The District's investments in Florida PRIME, which the SBA indicates is a Securities and Exchange Commission Rule 2a7-like external investment pool, are similar to money market funds in which shares are owned in the fund rather than the underlying investments. This investment is reported at fair value, which is amortized cost.

Investments made locally consist of a money market mutual fund and are reported at fair value. Types and amounts of investments held at fiscal year-end are described in a subsequent note.

3. Inventories

Inventories consist of expendable supplies held for consumption in the course of District operations. Inventories are stated at cost on a moving weighted-average basis, except that the United States Department of Agriculture donated foods are stated at their fair value as determined at the time of

donation to the District's food service program by the Florida Department of Agriculture and Consumer Services, Bureau of Food Distribution. The costs of inventories are recorded as expenditures when used rather than purchased.

4. Capital Assets

Expenditures for capital assets acquired or constructed for general District purposes are reported in the governmental fund that financed the acquisition or construction. The capital assets so acquired are reported at cost in the government-wide statement of net position but are not reported in the governmental fund financial statements. As of April 22, 2021, Capital assets are defined by the District as those costing more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated assets are recorded at acquisition value at the date of donation. The value of land acquired prior to December 30, 1973, is based on the Nassau County Property Appraiser's appraised value at the time and, as a result, \$609,322.82 of stated land values are based on these appraised values. Interest costs incurred during construction of capital assets are not considered material and are not capitalized as part of the cost of construction.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Description</u>	<u>Estimated Useful Lives</u>
Improvements Other than Buildings	15 years
Buildings and Fixed Equipment	50 years
Furniture, Fixtures, and Equipment	3 - 10 years
Motor Vehicles	5 - 10 years
Lease Assets	3 - 50 years
Audio Visual Materials and Computer Software	5 years

Current year information relative to changes in capital assets is described in a subsequent note.

5. Pensions

In the government-wide statement of net position, liabilities are recognized for the District's proportionate share of each pension plan's net pension liability. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and the HIS fiduciary net position have been determined on the same basis as they are reported by the FRS and the HIS plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

The District's retirement plans and related amounts are described in a subsequent note.

6. Long-Term Liabilities

Long-term obligations that will be financed from resources to be received in the future by governmental funds are reported as liabilities in the government-wide statement of net position.

In the governmental fund financial statements, bonds and other long-term obligations are not recognized as liabilities until due.

Changes in long-term liabilities for the current year are reported in a subsequent note.

7. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense) until then. The District has two items that qualify for reporting in this category. The deferred outflows of resources related to pensions and other postemployment benefits (OPEB) are discussed in subsequent notes.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The District has two types of items that qualify for reporting in this category. The deferred inflows of resources related to pensions and OPEB are discussed in subsequent notes.

8. Net Position Flow Assumption

The District occasionally funds outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. To calculate the amounts to report as restricted net position and unrestricted net position in the government-wide statements, a flow assumption must be made about the order in which the resources are considered to be applied. Consequently, it is the District's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

9. Fund Balance Flow Assumptions

The District may fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). To calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

10. Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The District itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the District's highest level of decision-making authority. The Board is the highest level of decision-making authority for the District that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation. The District reported no committed fund balance at June 30, 2022.

Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as committed. The Board has, by approval of the annual financial report, authorized the assignment of fund balance. The Board may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

In addition, Board Policy 6.15 was amended to provide at least 3 percent of the current year's annual estimated General Fund revenues to be reserved for contingency purposes. If the unassigned fund balance falls below 3 percent, the Superintendent will notify the Board and work to restore the funds to the appropriate level within a reasonable time period.

G. Revenues and Expenditures/Expenses

1. Program Revenues

Amounts reported as program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than program revenues. Revenues that are not classified as program revenues are presented as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

2. State Revenue Sources

Significant revenues from State sources for current operations include the Florida Education Finance Program administered by the FDOE under the provisions of Section 1011.62, Florida Statutes. In accordance with this law, the District determines and reports the number of full-time equivalent (FTE) students and related data to the FDOE. The FDOE performs certain edit checks on the reported number of FTE and related data and calculates the allocation of funds to the District. The District is permitted to amend its original reporting during specified time periods following the date of the original reporting. The FDOE may also adjust subsequent fiscal period allocations based upon an audit of the District's compliance in determining and reporting FTE and related data. Normally, such

adjustments are treated as reductions or additions of revenue in the fiscal year when the adjustments are made.

The State provides financial assistance to administer certain educational programs. SBE rules require that revenue earmarked for certain programs be expended only for the program for which the money is provided, and require that the money not expended as of the close of the fiscal year be carried forward into the following year to be expended for the same educational programs. The FDOE generally requires that these educational program revenues be accounted for in the General Fund. A portion of the fund balance of the General Fund is restricted in the governmental fund financial statements for the balance of categorical and earmarked educational program resources.

The District received an allocation from the State under the School Hardening Grant program. The District is authorized to expend these funds only upon applying for and receiving an encumbrance authorization from the FDOE. Accordingly, the District recognizes the allocation of these funds as unearned revenue until such time as an encumbrance authorization is received.

A schedule of revenue from State sources for the current year is presented in a subsequent note.

3. District Property Taxes

The Board is authorized by State law to levy property taxes for district school operations, capital improvements, and debt service.

Property taxes consist of ad valorem taxes on real and personal property within the District. Property values are determined by the Nassau County Property Appraiser, and property taxes are collected by the Nassau County Tax Collector.

The Board adopted the 2021 tax levy on September 9, 2021. Tax bills are mailed in October and taxes are payable between November 1 of the year assessed and March 31 of the following year at discounts of up to 4 percent for early payment.

Taxes become a lien on the property on January 1 and are delinquent on April 1 of the year following the year of assessment. State law provides for enforcement of collection of personal property taxes by seizure of the property to satisfy unpaid taxes and for enforcement of collection of real property taxes by the sale of interest-bearing tax certificates to satisfy unpaid taxes. The procedures result in the collection of essentially all taxes prior to June 30 of the year following the year of assessment.

Property tax revenues are recognized in the government-wide financial statements when the Board adopts the tax levy. Property tax revenues are recognized in the governmental fund financial statements when taxes are received by the District, except that revenue is accrued for taxes collected by the Nassau County Tax Collector at fiscal year-end but not yet remitted to the District.

Millages and taxes levied for the current year are presented in a subsequent note.

4. Educational Impact Fees

Nassau County (County) imposes an educational impact fee based on an Ordinance No. 2005-56 adopted by the County Commission in July 2005. This ordinance was most recently amended on January 8, 2018, when Resolution 2018-001 revised the fees collected. The educational impact fee

is collected for most new residential construction by the County and each municipality within the County based upon interlocal agreement. The fees shall be used solely for the purpose of providing capital improvements to the public educational system necessitated by new residential development and are not to be used for any expenditure that would be classified as a maintenance or repair expense. The authorized uses include, but are not limited to, school sites, buildings, relocatable classrooms, building contents, nonbuilding improvements, and vehicles.

5. Federal Revenue Sources

The District receives Federal awards for the enhancement of various educational programs. Federal awards are generally received based on applications submitted to, and approved by, various granting agencies. For Federal awards in which a claim to these grant proceeds is based on incurring eligible expenditures, revenue is recognized to the extent that eligible expenditures have been incurred. The FDOE may require adjustments to subsequent fiscal period expenditures and related revenues based upon an audit of the District's compliance with applicable Federal awards requirements. Normally, such adjustments are treated as reductions of expenditures and related revenues in the fiscal year when the adjustments are made.

6. Compensated Absences

In the government-wide financial statements, compensated absences (i.e., paid absences for employee vacation leave and sick leave) are accrued as liabilities to the extent that it is probable that the benefits will result in termination payments. A liability for these amounts is reported in the governmental fund financial statements only if it has matured, such as for occurrences of employee resignations and retirements. The liability for compensated absences includes salary-related benefits, where applicable.

II. ACCOUNTING CHANGES

A. Governmental Accounting Standards Board Statement No. 87

The District implemented GASB Statement no. 87, Accounting and Financial Reporting for Leases. This statement addresses accounting and financial reporting for leases; establishes standards for recognizing and measuring assets and liabilities, and expenses; requires governments to report assets and liabilities, and expenses on the face of the financial statement for the leases; and requires more extensive note disclosures. The beginning net position of the District was increased by \$323,404.00 due to implementation of GASB Statement No. 87. The District's total Leased Assets and Lease Payable was increased by \$3,651,157.93 and \$3,327,753.93 reported on June 30, 2021, respectively.

B. Change in Capitalization Threshold

The District changed the capitalization threshold to \$5,000, during the 2020-21 fiscal year and during 2021-22 fiscal year, the District found more items that should be adjusted during the 2020-21 fiscal year. As a result of this correction, the District reduced the beginning capital assets and accumulated

depreciation balances by \$1,278,737.35 and \$854,501.69, respectively. This accounting change restates the beginning net position by \$424,235.66.

III. DETAILED NOTES ON ALL ACTIVITIES AND FUNDS

A. Cash Deposits with Financial Institutions

Custodial Credit Risk. In the case of deposits, this is the risk that in the event of the failure of a depository financial institution, the District will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The District does not have a policy for custodial credit risk. All bank balances of the District are fully insured or collateralized as required by Chapter 280, Florida Statutes.

B. Investments

The District's investments at June 30, 2022, are reported as follows:

SBA:		
Florida PRIME (1)	28 Day Average	\$ 1,855,465.42
Dreyfus Cash Management Institutional Shares		
Money Market Mutual Fund (1)	15 Day Average	\$ 65,778,903.34
Total Investments, Reporting Entity		<u>\$ 67,634,368.76</u>

(1) These investments are reported as a cash equivalent for financial statement reporting purposes

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses from increasing interest rates.

Florida PRIME and Dreyfus Government Cash Management Institutional Shares Money Market Fund use a weighted average days to maturity (WAM). A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating rate instruments. WAM measures the sensitivity of the portfolio to interest rate changes.

For Florida PRIME, with regard to redemption gates, Section 218.409(8)(a), Florida Statutes, states, "The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the executive director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the board [State Board of Administration] can invest monies entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the trustees, the Joint Legislative Auditing Committee, and the Investment Advisory Council. The trustees shall convene an emergency meeting as soon as practicable from the time the executive director has instituted such measures and review the necessity of those measures. If the trustees are unable to convene an emergency meeting before

the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the executive director until the trustees are able to meet to review the necessity for the moratorium. If the trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the trustees exceed 15 days.” As of June 30, 2022, there were no redemption fees, maximum transaction amounts, or any other requirements that serve to limit a participant’s daily access to 100 percent of their account value.

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Section 218.415(17), Florida Statutes, limits investments to the Local Government Surplus Funds Trust Fund [Florida PRIME], or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act as provided in Section 163.01, Florida Statutes; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency; interest bearing time deposits or savings accounts in qualified public depositories, as defined in Section 280.02, Florida Statutes; and direct obligations of the United States Treasury. The District does not have a formal investment policy that limits its investment choices

The District’s investment in Florida PRIME is rated AAAm by Standard & Poor’s.

The District’s investment in the Dreyfus Cash Management Institutional Shares Money Market Mutual Fund is rated AAAm by Standard & Poor’s and Aaa-mf by Moody’s Investors Service.

C. Capital Credits

The District participates in the Okefenokee Rural Electric Membership Corporation, a nonprofit electric cooperative. Revenues in excess of operating expenses, unless otherwise determined by a vote of the membership, are distributed by the cooperative on a pro rata share basis to its members. Annually, the cooperative makes payments for designated prior years’ capital credits. During the 2021-2022 fiscal year, the District received \$647.88, \$1,548.32 and \$2,768.70, related to the 1992, 1993, and 1994 capital credits, respectively, and new credits of \$16,437.97. At June 30, 2022, the accumulated credits to the District’s accounts were \$188,425.47.

D. Changes in Capital Assets

Changes in capital assets are presented in the table below:

	Beginning Balance	Additions	Deletions	Ending Balance
GOVERNMENTAL ACTIVITIES				
Capital Assets Not Being Depreciated:				
Land	\$ 5,589,623.03	\$ 7,388,068.40	-	\$ 12,977,691.43
Construction in Progress	6,653,376.64	15,486,070.76	8,499,527.84	13,639,919.56
Total Capital Assets Not Being Depreciated	12,242,999.67	22,874,139.16	8,499,527.84	26,617,610.99
Capital Assets Being Depreciated:				
Improvements Other Than Buildings	16,223,088.72	869,128.89		17,092,217.61
Buildings and Fixed Equipment	250,075,175.95	7,630,398.95		257,705,574.90
Furniture, Fixtures, and Equipment (1)	13,794,837.21	5,643,768.99	3,267,740.40	16,170,865.80
Motor Vehicles	12,816,761.73	402,557.42	687,748.00	12,531,571.15
Property Under Leases	3,651,157.93	8,422,457.65	3,492.61	12,070,122.97
Total Capital Assets Being Depreciated	296,561,021.54	22,968,311.90	3,958,981.01	315,570,352.43
Less Accumulated Depreciation for:				
Improvements Other Than Buildings	10,311,161.55	685,696.61		10,996,858.16
Buildings and Fixed Equipment	97,074,005.13	4,603,037.61		101,677,042.74
Furniture, Fixtures, and Equipment (1)	7,319,420.99	2,223,052.60	824,501.69	8,717,971.90
Motor Vehicles	9,247,593.74	750,901.11	687,748.00	9,310,746.85
Property Under Leases		993,754.00	3,492.61	990,261.39
Total Accumulated Depreciation	123,952,181.41	9,256,441.93	1,515,742.30	131,692,881.04
Total Capital Assets Being Depreciated, Net	172,608,840.13	13,711,869.97	2,443,238.71	183,877,471.39
Governmental Activities Capital Assets, Net	\$ 184,851,839.80	\$ 36,586,009.13	\$ 10,942,766.55	\$ 210,495,082.38

Note (1) The beginning balances for furniture, fixtures, and equipment and the related accumulated depreciation were reduced by \$1,278,737.35 and \$854,501.69, respectively, for an accounting change as discussed in Note II.B to the financial statement.

The classes of lease assets are presented in Note III.I.2 and .3.

Depreciation expense was charged to functions as follows:

Function	Amount
GOVERNMENTAL ACTIVITIES	
Pupil Transportation Services	\$ 1,120,064.43
Unallocated	8,136,377.50
Total Depreciation Expense - Governmental Activities	<u>\$ 9,256,441.93</u>

E. Retirement Plans**1. FRS – Defined Benefit Pension Plans****General Information about the FRS**

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the District are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing, multiple-employer defined benefit plans and other nonintegrated programs. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' Web site (www.dms.myflorida.com).

The District's FRS and HIS pension expense totaled \$1,984,319 for the fiscal year ended June 30, 2022.

FRS Pension Plan

Plan Description. The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

- Regular Class – Members of the FRS who do not qualify for membership in the other classes.
- Elected County Officers Class – Members who hold specified elective offices in local government.
- Special Risk – Members who are employed as law enforcement officers and meet the criteria to qualify for this class.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 60 or at any age after 30 years of service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service.

The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

The DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except those certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided. Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following chart shows the percentage value for each year of service credit earned:

<i>Regular Class members initially enrolled before July 1, 2011</i>	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
<i>Regular Class members initially enrolled on or after July 1, 2011</i>	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
<i>Elected County Officers</i>	3.00
<i>Special Risk</i>	3.00

As provided in Section 121.101, Florida Statutes, if the member was initially enrolled in the Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Contributions. The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2021-2022 fiscal year were as follows:

<u>Class</u>	<u>Percent of Gross Salary</u>	
	<u>Employee</u>	<u>Employer (1)</u>
FRS, Regular	3.00	10.82
FRS, Elected County Officers	3.00	51.42
FRS, Special Risk Class	3.00	25.89
DROP - Applicable to		
Members from All of the Above Classes	0.00	18.34
FRS, Reemployed Retiree	(2)	(2)

Notes: (1) Employer rates include 1.66 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.06 percent for administrative costs of the Investment Plan.

(2) Contribution rates are dependent upon retirement class and plan in which reemployed.

The District's contributions, including employee contributions, to the Plan totaled \$5,803,897 for the fiscal year ended June 30, 2022, excluding HIS plan contributions.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2022, the District reported a liability of \$10,556,693 for its proportionate share of the Plan's net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2021. The District's proportionate share of the net pension liability was based on the District's 2020-21 fiscal year contributions relative to the 2020-21 fiscal year contributions of all participating members. At June 30, 2021, the District's proportionate share was 0.139752235 percent, which was an increase of 0.009542201 from its proportionate share measured as of June 30, 2020

For the fiscal year ended June 30, 2022, the District recognized pension expense of \$216,674. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 1,809,434	\$
Change of assumptions	7,223,413	
Net difference between projected and actual earnings on FRS pension plan investments		36,829,648
Changes in proportion and differences between District FRS contributions and proportionate share of contributions	3,068,103	1,298,103
District FRS contributions subsequent to the measurement date	5,803,897	
Total	<u>\$ 17,904,847</u>	<u>\$ 38,127,751</u>

The deferred outflows of resources related to pensions, totaling \$5,803,897, resulting from District contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2022	\$ (4,521,351)
2023	(5,273,288)
2024	(7,280,222)
2025	(9,378,248)
2026	426,302
Total	<u>\$ (26,026,807)</u>

Actuarial Assumptions. The total pension liability in the July 1, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary Increases	3.25 percent, average, including inflation
Investment rate of return	6.8 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2021, valuation were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation (1)	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.0%	2.1%	2.1%	1.1%
Fixed income	20.0%	3.8%	3.7%	3.3%
Global equity	54.2%	8.2%	6.7%	17.8%
Real Estate (Property)	10.3%	7.1%	6.2%	13.8%
Private Equity	10.8%	11.7%	8.5%	26.4%
Strategic investments	3.7%	5.7%	5.4%	8.4%
Total	100%			
Assumed inflation - Mean			2.4%	1.2%

(1) As outlined in the Plan's investment policy

Discount Rate. The discount rate used to measure the total pension liability was 6.8 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the District's Proportionate Share of the Net Position Liability to Changes in the Discount Rate. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.8 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.8 percent) or 1 percentage point higher (7.8 percent) than the current rate:

	1% Decrease (5.8%)	Current Discount Rate (6.8%)	1% Increase (7.8%)
District's proportionate share of the net pension liability	\$ 47,210,238	\$ 10,556,693	\$ (20,081,561)

Pension Plan Fiduciary Net Position. Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

Payables to the Pension Plan. At June 30, 2022, the District reported a payable of \$421,004.53 for the outstanding amount of contributions to the Plan required for the fiscal year ended June 30, 2022.

HIS Pension Plan

Plan Description. The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided. For the fiscal year ended June 30, 2022, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State administered retirement system must provide proof of health insurance coverage, which may include Federal Medicare.

Contributions. The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2022, the contribution rate was 1.66 percent of payroll pursuant to Section 112.363, Florida Statutes. The District contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The District's contributions to the HIS Plan totaled \$1,144,064 for the fiscal year ended June 30, 2022.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2022, the District reported a net pension liability of \$23,559,513 for its proportionate share of the HIS Plan's net pension liability. The current portion of the net pension liability is the District's proportionate share of benefit payments expected to be paid within 1 year, net of the District's proportionate share of the HIS Plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2021. The District's proportionate share of the net pension liability was based on the District's 2020-21 fiscal year contributions relative to the total 2020-21 fiscal year contributions of all participating members. At June 30, 2021, the District's proportionate share was .192063799 percent, which was a decrease of .001559445 from its proportionate share measured as of June 30, 2020.

For the fiscal year ended June 30, 2022, the District recognized HIS pension expense of \$1,767,645. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 788,361	\$ 9,868
Change of assumptions	1,851,250	970,712
Net difference between projected and actual earnings on FRS pension plan investments	24,560	
Changes in proportion and differences between District FRS contributions and proportionate share of contributions	632,115	375,443
District FRS contributions subsequent to the measurement date	1,144,064	
Total	<u>\$ 4,440,350</u>	<u>\$ 1,356,023</u>

The deferred outflows of resources related to pensions resulting from District contributions to the HIS Plan subsequent to the measurement date, totaling \$1,144,064, will be recognized as a reduction of the net pension liability in the fiscal year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2022	\$ 588,439
2023	279,334
2024	408,616
2025	362,899
2026	254,438
Thereafter	46,537
Total	<u>\$ 1,940,263</u>

Actuarial Assumptions. The total pension liability in the July 1, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary Increases	3.25 percent, average, including inflation
Municipal Bond Rate	2.16 percent

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP 2018. This is a change from the prior year mortality assumption which was based on the Generational RP-2000 with Projection Scale BB tables.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

Discount Rate. The discount rate used to measure the total pension liability was 2.16 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate changed from 2.21 percent to 2.16 percent.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 2.16 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.16 percent) or 1 percentage point higher (3.16 percent) than the current rate:

	1% Decrease (1.16%)	Current Discount Rate (2.16%)	1% Increase (3.16%)
District's proportionate share of the net pension liability	\$ 27,237,079	\$ 23,559,513	\$ 20,546,570

Pension Plan Fiduciary Net Position. Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

Payables to the Pension Plan. At June 30, 2022, the District reported a payable of \$73,161.28 for the outstanding amount of contributions to the HIS Plan required for the fiscal year ended June 30, 2022.

2. FRS – Defined Contribution Pension Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. District employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Retirement benefits are based upon the value of the member's account upon retirement. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Plan members. Allocations to the investment member's accounts during the 2021-22 fiscal year were as follows:

Class	Percent of Gross Compensation
FRS, Regular	6.30
FRS, Elected County Officers	11.34
FRS, Special Risk	14.00

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings, regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service

required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2022, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the District.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The District's Investment Plan pension expense totaled \$1,860,390.62 for the fiscal year ended June 30, 2022.

Payables to the Pension Plan. At June 30, 2020 the District reported a payable of \$178,358.77 for the outstanding amount of contributions to the Investment Plan required for the fiscal year ended June 30, 2022.

F. Other Postemployment Benefit Obligations

Plan Description. The Other Postemployment Benefits Plan (OPEB Plan) is a single employer defined benefit plan administered by the District that provides OPEB for all employees who satisfy the District's retirement eligibility provisions. Pursuant to Section 112.0801, Florida Statutes, former employees who retire from the District are eligible to participate in the District's health and hospitalization plan for medical, prescription drug, dental, and vision coverage. Retirees and their eligible dependents shall be offered the same health and hospitalization insurance coverage as is offered to active employees at a premium cost of no more than the premium cost applicable to active employees. The District subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because retiree healthcare costs are generally greater than active employee healthcare costs. The OPEB Plan contribution requirements and benefit terms of the District and the OPEB Plan members are established and may be amended through recommendations of the Insurance Committee and action from the Board. No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75.

Benefits Provided. The OPEB Plan provides healthcare insurance benefits for retirees and their dependents. The OPEB Plan only provides an implicit subsidy as described above.

Employees Covered by Benefit Terms. At June 30, 2021, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefits	39
Active Employees with health insurance	<u>1,083</u>
Total	<u><u>1,122</u></u>

Total OPEB Liability. The District's total OPEB liability of \$4,927,710 was measured as of June 30, 2021 and was determined by an actuarial valuation as of June 30, 2021.

Actuarial Assumptions and Other Inputs. The total OPEB liability was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.25 percent
Salary Increases	3.4 percent - 7.8 percent, including inflation.
Discount Rate	1.92 percent
Healthcare Cost Trend Rates	Based on the Getzen Model, with trend starting at 0% for 2020 (based on actual premiums), 6.25% for 2021, and gradually decreasing to an ultimate trend rate of 3.99% in 2040.
Aging Factors	Based on the 2013 SOA Study "Health Care Costs - From Birth to Death".
Expenses	Administrative expenses are included in the per capita health costs.

For plans that do not have formal assets, the discount rate should equal tax-exempt municipal bond rated based on an index of 20-year general obligation municipal bonds with an average AA rating of the measurement date. For the purpose of the OPEB Plan actuarial roll-forward, the municipal bond rate of 3.13 percent was based on the daily rate of Fidelity's "20-Year Municipal GO AA Index" closest to but not later than the measurement date.

Demographic assumptions employed in the actuarial valuation were the same as those employed in the July 1, 2020, actuarial valuation of the FRS Pension Plan for Regular Class members. These demographic assumptions were developed by FRS from an actuarial experience study, and therefore are appropriate for use in this OPEB Plan actuarial valuation. These include assumed rates of future termination, mortality, disability, and retirement. In addition, salary increase assumptions (for development of the pattern of the normal cost increases) were the same as those used in the July 1, 2020, actuarial valuation of the FRS Pension Plan. Assumptions used in valuation of benefits for participants of the FRS Investment Plan are the same as for similarly situated participants of the FRS Defined Benefit Pension Plan.

Changes in the Total OPEB Liability.

	Amount
Balance at June 30, 2021	\$ 4,503,333
Changes for the year:	
Service Cost	235,549
Interest	113,409
Changes of Benefit Terms	-
Differences Between Expected and Actual Experience	-
Changes in Assumptions or Other Inputs	295,333
Benefit Payments	(219,914)
Net Changes	424,377
Balance at June 30, 2022	\$ 4,927,710

Changes of assumptions and other inputs are as follows:

- The discount rate was changed from 2.45 percent on June 30, 2020 as of the beginning of the measurement to 1.92 percent as of June 30, 2021.
- Changes in demographic assumptions developed, such as mortality, retirements, termination, disability, and salary increases, to match assumptions developed by the FRS and adopted for July 1, 2020, valuation.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate. The following table presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (0.92 percent) or 1 percentage point higher (2.92 percent) than the current rate:

	1% Decrease (0.92%)	Current Discount Rate (1.92%)	1% Increase (2.92%)
Total OPEB Liability	\$ 5,554,293	\$ 4,927,710	\$ 4,391,429

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates. The following table presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	1% Decrease	Current Healthcare Cost Trend Rate Assumption	1% Increase
Total OPEB Liability	\$ 4,097,034	\$ 4,927,710	\$ 6,011,578

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB. For the fiscal year ended June 30, 2022, the District recognized OPEB expense

of \$22,037. At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences Between Expected and Actual Experience	\$ 533,786	\$ 445,691
Change of Assumptions or Other Inputs	416,733	2,657,391
Benefits Paid Subsequent to the Measurement Date	203,866	-
Total	\$ 1,154,385	\$ 3,103,082

Of the total amount reported as deferred outflows of resources related to OPEB, \$219,914 resulting from benefits paid subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the total OPEB liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2023	\$ (326,921)
2024	\$ (326,921)
2025	\$ (326,921)
2026	\$ (326,921)
2027	\$ (326,921)
Thereafter	(517,958)
Total	\$ (2,152,563)

G. Construction and Other Significant Commitments

Construction Contracts. The following is a schedule of major construction contract commitments at June 30, 2022:

Project	Contract Amount	Completed to Date	Balance Committed
Yulee High Additional Classrooms			
Architect	965,828.79	835,448.27	130,380.52
Contractor	9,099,694.64	4,069,431.26	5,030,263.38
Direct Purchases	2,422,423.35	1,345,993.58	1,076,429.77
Total	<u>\$ 12,487,946.78</u>	<u>\$ 6,250,873.11</u>	<u>\$ 6,237,073.67</u>
Yulee Middle Additional Classrooms			
Architect	758,252.01	656,808.74	101,443.27
Contractor	7,109,421.24	3,611,105.23	3,498,316.01
Direct Purchases	2,522,458.54	1,631,671.34	890,787.20
Total	<u>\$ 10,390,131.79</u>	<u>\$ 5,899,585.31</u>	<u>\$ 4,490,546.48</u>
FBHS Mechancial Upgrades			
Architect	153,000.00	138,082.50	14,917.50
Contractor	960,287.78	897,787.78	62,500.00
Direct Purchases	373,986.34	331,003.38	42,982.96
Total	<u>\$ 1,487,274.12</u>	<u>\$ 1,366,873.66</u>	<u>\$ 120,400.46</u>
Yulee Primary Cafeteria/Classrooms			
Architect	736,393.26	119,306.00	617,087.26
Contractor			
Direct Purchases		1,281.48	
Total	<u>\$ 736,393.26</u>	<u>\$ 120,587.48</u>	<u>\$ 617,087.26</u>

Encumbrances. Appropriations in governmental funds are encumbered upon issuance of purchase orders for goods and services. Even though appropriations lapse at the end of the fiscal year, unfilled purchase orders of the current year are carried forward and the next year's appropriations are likewise encumbered.

The following is a schedule of encumbrances at June 30, 2022:

Major Funds					
General	Special Revenue - Federal Education Stabilization	Capital Projects - Local Capital Improvement	Capital Projects - Other	Nonmajor Governmental Funds	Total Governmental Funds
<u>\$ 319,361</u>	<u>\$ 2,176,420</u>	<u>\$ 5,630,722</u>	<u>\$ 12,659,855</u>	<u>\$ 750,085</u>	<u>\$ 21,536,443</u>

H. Risk Management Programs

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Nassau County District School Board is a member of the Northeast Florida Educational Risk Management Consortium (Consortium) under which several district school boards have established a combined limited self-insurance program for property protection, general liability, automobile liability, workers' compensation, money and securities, employee fidelity and faithful performance, boiler and machinery, and other coverage deemed necessary by the members of the Consortium. Section

1001.42(12)(k), Florida Statutes, provides the authority for the District to enter into such a risk management program. The Consortium is self-sustaining through member assessments (premiums), and purchases coverage through commercial companies for claims in excess of specified amounts. The Board of Directors for the Consortium is composed of superintendents of all participating districts. The Putnam County District School Board serves as fiscal agent for the Consortium.

The District's group health insurance plans are being provided through a minimum premium commercial insurance program administered by an insurance company. Premiums are established annually by the insurance company based on the District's claims experience, and the program is governed by an accounting and retention agreement. The agreement provides that when earned premiums are less than the sum of incurred claims less claims in excess of the pooling point, capitation charges, pooling charges, and administrative charges, the deficit is retained by the insurance company; when earned premiums are more than the sum of incurred claims less claims in excess of the pooling point, capitation charges, pooling charges, and administrative charges, 50 percent of the excess is returned to the District; and, if the District cancels the agreement prior to completion of the settlement accounting to be provided within 120 days after September 2021, any excess earned premiums will not be available for return to the District. The District has experienced favorable claims experiences, resulting in refunds for every agreement period (1 or 2 years depending on the agreement) from October 1, 2007, the balance of which is reported as assigned fund balance in the General Fund.

Settled claims resulting from these risks have not exceeded commercial coverage in any of the past 3 fiscal years.

I. Long-Term Liabilities

1. Bonds Payable

Bonds payable at June 30, 2022, are as follows:

Bond Type	Amount Outstanding	Interest Rates (Percent)	Annual Maturity To
District Revenue Bonds:			
Series 2012	1,330,491.80	3.18	2031
Total Bonds Payable	<u>\$ 1,330,491.80</u>		

The various bonds were issued to finance capital outlay projects of the District. The following is a description of the bonded debt issues:

District Revenue Bonds

These bonds are authorized by Chapter 80-550, Laws of Florida, and a resolution adopted by the Board on April 12, 2012. These bonds secured by pari-mutuel replacement (sales tax) revenues distributed annually to Nassau County from the State pursuant to Section 212.20(6)(d)6.a., Florida Statutes, as a replacement for moneys distributed under Chapter 550, Florida Statutes, prior to July 1, 2000. The bonds, and the indebtedness evidenced thereon, are secured solely by the pledged

sales tax revenues. As required by the bond resolution, the District has established the sinking fund and reserve account and has accumulated and maintained adequate resources in the sinking fund and reserve account.

The District has pledged a total of \$1,540,733.01 of pari-mutuel revenues in connection with the District Revenue Bonds, Series 2012. During the 2021-22 fiscal year, the District recognized pari-mutuel revenues totaling \$223,250.00 and expended \$171,152.82 (77percent) of these revenues for debt service directly collateralized by these revenues. The pledged sales tax revenues are committed until final maturity of the debt on July 1, 2031. Approximately 77 percent of this revenue stream has been pledged in connection with debt service on the revenue bonds.

Annual requirements to amortize all bonded debt outstanding as of June 30, 2022 are as follows:

Fiscal Year Ending June 30	Total	Principal	Interest
District Revenue Bonds:			
2023	171,152.82	129,856.33	41,296.49
2024	171,152.82	133,919.77	37,233.05
2025	171,152.82	138,311.09	32,841.73
2026	171,152.82	142,744.35	28,408.47
2027	171,152.82	147,319.70	23,833.12
2028-2031	684,968.91	638,340.56	46,628.35
Total District Revenue Bonds	1,540,733.01	1,330,491.80	210,241.21

2. Leases Payable

The classes and amounts of lease assets are as follows:

	<u>Asset Balances</u>
Relocatable Classrooms	\$ 4,807,410.71
Copiers	264,769.59
Other Equipment	<u>746,218.37</u>
Total	<u>\$ 5,818,398.67</u>

Future minimum lease payments and the present value of the minimum lease payments as of June 30 are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>
2023	\$ 763,356.64	\$ 680,172.86	\$ 83,183.78
2024	\$ 743,076.28	671,443.23	71,633.05
2025	\$ 744,466.76	685,278.00	59,188.76
2026	\$ 728,528.77	681,951.54	46,577.23
2027	\$ 556,278.14	522,261.56	34,016.58
2028-2032	\$ 1,615,950.00	1,565,420.57	50,529.43
Total Minimum Lease Payments	<u>\$ 5,151,656.59</u>	<u>\$ 4,806,527.76</u>	<u>\$ 345,128.83</u>

3. Obligations Under Capital Lease

Fifty-five school buses with a total costs of \$6,251,724, which were delivered in the 2021-22 fiscal year, are being acquired under capital lease agreement at a stated interest rate of 1.837 percent. Future minimum capital lease payments and the present value of the minimum capital lease payments as of June 30 are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>
2023	\$ 1,144,991.84	\$ 1,049,818.80	\$ 95,173.04
2024	\$ 1,144,991.84	1,069,165.80	75,826.04
2025	\$ 1,144,991.84	1,088,869.34	56,122.50
2026	\$ 1,144,991.84	1,108,936.00	36,055.84
2027	\$ 848,850.00	847,548.39	1,301.61
Total Minimum Lease Payments	<u>\$ 5,428,817.36</u>	<u>\$ 5,164,338.33</u>	<u>\$ 264,479.03</u>

4. Changes In Long-Term Liabilities

The following is a summary of changes in long-term liabilities:

Description	Beginning Balance	Additions	Deductions	Ending Balance	Due In One Year
GOVERNMENTAL ACTIVITIES					
Bonds Payable	\$ 1,456,415.21	\$ -	\$ 125,923.41	\$ 1,330,491.80	\$ 129,856.33
Lease Payable	9,579,477.93	2,056,273.91	1,664,885.75	\$ 9,970,866.09	\$ 1,729,991.66
Compensated Absences Payable	5,407,246.89	472,442.01	807,388.15	5,072,300.75	807,388.15
Other Postemployment Benefits Payable	4,503,333.00	644,291.00	219,914.00	4,927,710.00	203,866.00
Net Pension Liability	80,076,030.00	19,241,480.00	65,201,304.00	34,116,206.00	118,586.00
Total Governmental Activities	<u>\$ 101,022,503.03</u>	<u>\$ 22,414,486.92</u>	<u>\$ 68,019,415.31</u>	<u>\$ 55,417,574.64</u>	<u>\$ 2,989,688.14</u>

For the governmental activities, compensated absences and other postemployment benefits are generally liquidated with resources of the General Fund.

J. Fund Balance Reporting

The following is a schedule of fund balances by category at June 30, 2022:

	Major Funds			Nonmajor Governmental Funds	Total Governmental Funds
	General	Capital Projects - Local Capital Improvement	Capital Projects - Other		
Fund Balances					
Nonspendable:					
Inventories	\$ 1,062,379.50	\$ -	\$ -	\$ 188,928.54	\$ 1,251,308.04
Restricted:					
State Req. Carryover	2,485,564.26				2,485,564.26
Food Service				4,953,104.04	4,953,104.04
Debt Service				1,183,562.40	1,183,562.40
Capital Projects		27,661,650.94	31,671,275.05	1,048,582.25	60,381,508.24
FL Career and Professional Education	1,489,621.63				1,489,621.63
Workforce Development	516,004.94				516,004.94
Other Purposes	67,421.69				67,421.69
Assigned:					
Health Insurance	1,519,729.05				1,519,729.05
Special Education Program	842,326.64				842,326.64
Advanced Placement	480,849.53				480,849.53
Purchase Obligations	281,256.77				281,256.77
Local Programs and Other Purposes	1,694,391.16			1,839,615.15	3,534,006.31
Unassigned	<u>8,686,894.39</u>				<u>8,686,894.39</u>
Total Fund Balances	<u>\$ 19,126,439.56</u>	<u>\$ 27,661,650.94</u>	<u>\$ 31,671,275.05</u>	<u>\$ 9,213,792.38</u>	<u>\$ 87,673,157.93</u>

In addition to committed and assigned fund balance categories discussed in Note I.F.10., fund balances may be classified as follows:

- **Nonspendable Fund Balance.** Nonspendable fund balance is the net current financial resources that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact. Generally, not in spendable form means that an item is not expected to be converted to cash.

- **Restricted Fund Balance.** Restricted fund balance is the portion of fund balance on which constraints have been placed by creditors, grantors, contributors, laws or regulations of other governments, constitutional provisions, or enabling legislation. Restricted fund balance places the most binding level of constraint on the use of fund balance.
- **Unassigned Fund Balance.** The unassigned fund balance is the portion of fund balance that is the residual classification for the General Fund. This balance represents amounts that have not been assigned to other funds and that have not been restricted, committed, or assigned for specific purposes.

K. Interfund Receivables And Payables

The following is a summary of interfund receivables and payables reported in the fund financial statements:

Funds	Interfund	
	Receivables	Payables
Major:		
General	\$ 2,887,868.49	
Special Revenue - Federal Education Stabilization		2,642,807.02
Nonmajor Governmental		245,061.47
Total	<u>\$ 2,887,868.49</u>	<u>\$ 2,887,868.49</u>

Interfund balances generally arise due to expenditure being adjusted between funds. The interfund amounts represent temporary loans from one fund to another and are expected to be repaid within a year.

L. Revenues and Expenditures/Expenses

1. Schedule of State Revenue Sources

The following is a schedule of the District's State revenue sources for the 2021-2022 fiscal year:

Source	Amount
Florida Education Finance Program*	\$ 32,644,956.00
Categorical Educational Program - Class Size Reduction	12,295,475.00
Workforce Development Program	646,119.00
Motor Vehicle License Tax (Capital Outlay and Debt Service)	441,458.83
Voluntary Prekindergarten Program	16,600.00
Miscellaneous	717,641.94
Total	<u>\$ 46,762,250.77</u>

Accounting policies relating to certain State revenue sources are described in note I.G.2.

2. Property Taxes

The following is a summary of millage and taxes levied on the 2021 tax roll for the 2021-22 fiscal year:

	<u>Millages</u>	<u>Taxes Levied</u>
<u>GENERAL FUND</u>		
Nonvoted School Tax:		
Required Local Effort	3.632	\$ 43,806,644
Basic Discretionary Local Effort	0.748	9,021,853
<u>CAPITAL PROJECTS FUNDS</u>		
Nonvoted Tax:		
Local Capital Improvements	1.500	18,091,951
Total	<u>5.880</u>	<u>\$ 70,920,448</u>

M. Interfund Transfers

The following is a summary of interfund transfers reported in the fund financial statements:

	<u>Transfers In</u>	<u>Transfers Out</u>
Major:		
General	\$ 3,058,823.31	\$ -
Debt Service	2,289,983.68	-
Capital Projects:		
Local Capital Improvements		4,945,806.99
Other Capital		403,000.00
Total	<u>\$ 5,348,806.99</u>	<u>\$ 5,348,806.99</u>

Interfund transfers represent permanent transfers of money between funds. The transfers out of the Capital Projects – Local Capital Improvement fund were to reimburse property insurance expenditures, costs associated with renovation and repair of existing school plants, lease to and lease payments on portables to the General and transfers to the Debt Service Fund for the lease purchase of School Buses. The transfer out of the Capital Projects – Other Fund was to reimburse the General Fund for lease payments on portables.

OTHER REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Changes in the District's Total OPEB Liability and Related Ratios

	2022	2021	2020	2019	2018
Total OPEB Liability					
Service Cost	\$ 235,549	\$ 249,625	\$ 212,237	\$ 347,213	\$ 394,902
Interest	113,409	145,654	153,034	260,388	216,919
Changes of Benefit Terms					
Differences Between Expected and Actual Experience		641,622	-	(704,063)	-
Changes of Assumptions or Other Inputs	295,333	(856,146)	199,841	(2,595,477)	(541,911)
Benefit Payments	(219,914)	(162,588)	(190,311)	(329,531)	(338,684)
Net Change in Total OPEB Liability	424,377	18,167	374,801	(3,021,470)	(268,774)
Total OPEB Liability - Beginning	4,503,333	4,485,166	4,110,365	7,131,835	7,400,609
Total OPEB Liability - Ending	\$ 4,927,710	\$ 4,503,333	\$ 4,485,166	\$ 4,110,365	\$ 7,131,835
Covered-Employee Payroll	\$ 50,064,565	\$ 48,418,341	\$ 44,616,715	\$ 43,317,199	\$ 38,517,263
Total OPEB Liability as a Percentage of Covered-Employee Payroll	9.84%	9.30%	10.05%	9.49%	18.52%

**Schedule of the District's Proportionate Share
of the Net Pension Liability –
Florida Retirement System Pension Plan (1)**

Fiscal Year Ending June 30	District's Proportion of the FRS Net Pension Liability	District's Proportionate Share of the FRS Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the FRS Net Pension Liability as a Percentage of its Covered Payroll	FRS Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2013	0.141777871%	\$ 24,406,282	\$ 53,470,525	45.64%	88.54%
2014	0.143543691%	8,758,276	55,132,674	15.89%	96.09%
2015	0.138869376%	17,936,842	55,274,650	32.45%	92.00%
2016	0.129815756%	32,778,580	56,496,509	58.02%	84.88%
2017	0.131089229%	38,775,314	58,909,792	65.82%	83.89%
2018	0.139549023%	42,032,889	64,182,620	65.49%	84.26%
2019	0.133775894%	46,070,556	65,104,091	70.76%	82.61%
2020	0.130210034%	56,434,948	67,211,253	83.97%	78.85%
2021	0.139752235%	10,556,693	68,040,611	15.52%	96.40%

(1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of District Contributions –
Florida Retirement System Pension Plan (1)**

Fiscal Year Ending June 30	Contractually Required FRS Contribution	FRS Contributions in Relation to the Contractually Required Contribution	FRS Contribution Deficiency (Excess)	District's Covered Payroll	FRS Contributions as a Percentage of Covered Payroll
2014	\$ 3,144,216	\$ (3,144,216)	\$ -	\$ 55,132,674	5.70%
2015	3,385,753	(3,385,753)	-	55,274,650	6.13%
2016	3,165,764	(3,165,764)	-	56,496,509	5.60%
2017	3,412,575	(3,412,575)	-	58,909,792	5.79%
2018	3,977,035	(3,977,035)	-	64,182,620	6.20%
2019	4,148,018	(4,148,018)	-	65,104,091	6.37%
2020	4,326,302	(4,326,302)	-	67,211,253	6.44%
2021	5,323,956	(5,323,956)	-	68,040,611	7.82%
2022	-	-	-	68,957,955	0.00%

(1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of the District's Proportionate Share
of the Net Pension Liability –
Health Insurance Subsidy Pension Plan (1)**

Fiscal Year Ending June 30	District's Proportion of the HIS Net Pension Liability	District's Proportionate Share of the HIS Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the HIS Net Pension Liability as a Percentage of its Covered Payroll	HIS Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2013	0.183767199%	\$ 15,999,351	\$ 53,470,525	29.92%	1.78%
2014	0.185360671%	17,331,675	55,132,674	31.44%	0.99%
2015	0.182057079%	18,566,958	55,274,650	33.59%	0.50%
2016	0.182189840%	21,233,471	56,496,509	37.58%	0.97%
2017	0.184698727%	19,748,840	58,909,792	33.52%	1.64%
2018	0.197015614%	20,852,354	64,182,620	32.49%	2.15%
2019	0.194569443%	21,770,374	65,104,091	33.44%	2.63%
2020	0.193623244%	23,641,083	67,211,253	35.17%	3.00%
2021	0.192063799%	23,559,513	68,040,611	34.63%	3.56%

(1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of District Contributions –
Health Insurance Subsidy Pension Plan (1)**

Fiscal Year Ending June 30	Contractually Required HIS Contribution	HIS Contributions in Relation to the Contractually Required Contribution	HIS Contribution Deficiency (Excess)	District's Covered Payroll	HIS Contributions as a Percentage of Covered Payroll
2014	\$ 634,983	\$ (634,983)	\$ -	\$ 55,132,674	1.15%
2015	695,935	(695,935)	-	55,274,650	1.26%
2016	933,839	(933,839)	-	56,496,509	1.65%
2017	977,479	(977,479)	-	58,909,792	1.66%
2018	1,068,421	(1,068,421)	-	64,182,620	1.66%
2019	1,080,425	(1,080,425)	-	65,104,091	1.66%
2020	1,115,760	(1,115,760)	-	67,211,253	1.66%
2021	1,128,953	(1,128,953)	-	68,040,611	1.66%
2022	1,144,064	(1,144,064)	-	68,957,955	1.66%

(1) The amounts presented for each fiscal year were determined as of June 30.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

I. BUDGETARY BASIS OF ACCOUNTING

The Board follows procedures established by State statutes and State Board of Education (SBE) rules in establishing budget balances for governmental funds, as described below:

- Budgets are prepared, public hearings are held, and original budgets are adopted annually for all governmental fund types in accordance with procedures and time intervals prescribed by law and State Board of Education rules.
- Appropriations are controlled at the object level (e.g., salaries, purchased services, and capital outlay) within each activity (e.g., instruction, pupil personnel services, and school administration) and may be amended by resolution at any Board meeting prior to the due date for the annual financial report.
- Budgets are prepared using the same modified accrual basis as is used to account for governmental funds.
- Budgetary information is integrated into the accounting system and, to facilitate budget control, budget balances are encumbered when purchase orders are issued. Appropriations lapse at fiscal year-end and encumbrances outstanding are honored from the subsequent year's appropriations.

II. SCHEDULE OF CHANGES IN THE DISTRICT'S TOTAL OTHER POSTEMPLOYMENT BENEFITS LIABILITY AND RELATED RATIOS

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

Changes to Assumptions: The discount rate was changed from 2.45 percent as of June 30, 2020, to 1.92 percent as of June 30, 2021.

III. SCHEDULE OF NET PENSION LIABILITY AND SCHEDULE OF CONTRIBUTIONS – FLORIDA RETIREMENT SYSTEM DEFINED BENEFIT PENSION PLAN

Changes of Assumptions. None.

IV. SCHEDULE OF NET PENSION LIABILITY AND SCHEDULE OF CONTRIBUTIONS – HEALTH INSURANCE SUBSIDY DEFINED BENEFIT PENSION PLAN

Changes of Assumptions. The 2022, municipal rate used to determine total pension liability was decreased from 2.21 percent to 2.16 percent.

DISTRICT SCHOOL BOARD OF NASSAU COUNTY
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL
GENERAL FUND
For the Fiscal Year Ended June 30, 2022

	Account Number	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
		Original	Final		
REVENUES					
Federal Direct	3100	70,000.00	70,000.00	76,173.27	6,173.27
Federal Through State and Local	3200	97,102.06	97,102.06	665,894.36	568,792.30
State Sources	3300	46,136,281.00	45,740,104.00	46,038,863.22	298,759.22
<i>Local Sources:</i>					
Property Taxes Levied, Tax Redemptions and Excess Fees for Operational Purposes	3411, 3421, 3423	50,614,114.00	50,715,357.00	50,823,915.68	108,558.68
Other Local Revenue		715,392.93	1,125,935.00	1,678,729.04	552,794.04
Total Local Sources	3400	51,329,506.93	51,841,292.00	52,502,644.72	661,352.72
Total Revenues		97,632,889.99	97,748,498.06	99,283,575.57	1,535,077.51
EXPENDITURES					
<i>Current:</i>					
Instruction	5000	69,417,491.00	68,772,130.79	60,552,241.34	8,219,889.45
Student Support Services	6100	5,039,035.27	4,889,526.27	4,415,022.93	474,503.34
Instructional Media Services	6200	868,482.81	977,445.14	759,426.25	218,018.89
Instruction and Curriculum Development Services	6300	2,108,975.55	2,524,178.60	2,096,075.35	428,103.25
Instructional Staff Training Services	6400	1,599,347.10	1,754,080.35	1,391,234.89	362,845.46
Instruction-Related Technology	6500	1,768,762.69	2,211,034.39	2,094,817.23	116,217.16
Board	7100	653,058.25	659,155.77	528,722.45	130,433.32
General Administration	7200	717,913.96	762,921.41	624,087.93	138,833.48
School Administration	7300	6,048,867.30	6,288,198.92	6,162,645.12	125,553.80
Facilities Acquisition and Construction	7410	605,630.69	798,654.60	788,350.20	10,304.40
Fiscal Services	7500	713,712.26	666,124.84	638,442.05	27,682.79
Food Services	7600	27,472.46	112,177.25	111,602.69	574.56
Central Services	7700	827,298.77	896,064.39	738,465.09	157,599.30
Student Transportation Services	7800	5,410,790.82	5,549,032.09	5,022,978.01	526,054.08
Operation of Plant	7900	10,528,613.19	10,692,324.05	10,009,308.73	683,015.32
Maintenance of Plant	8100	3,598,508.07	3,434,805.30	3,058,125.81	376,679.49
Administrative Technology Services	8200	1,029,606.36	1,042,175.00	1,029,416.57	12,758.43
Community Services	9100	445,804.25	489,274.73	217,413.51	271,861.22
<i>Capital Outlay:</i>					
Facilities Acquisition and Construction	7420	5,010.00	8,358.01	3,534.01	4,824.00
Other Capital Outlay	9300	551,535.76	626,226.66	394,752.78	231,473.88
Total Expenditures		111,965,916.56	113,153,888.56	100,636,662.94	12,517,225.62
Excess (Deficiency) of Revenues Over (Under) Expenditures		(14,333,026.57)	(15,405,390.50)	(1,353,087.37)	14,052,303.13
OTHER FINANCING SOURCES (USES)					
Sale of Capital Assets	3730	10,000.00	10,000.00	2,965.00	(7,035.00)
Loss Recoveries	3740		53,392.00	58,683.67	5,291.67
Transfers In	3600	3,623,771.00	3,788,171.00	3,058,823.31	(729,347.69)
Transfers Out	9700			0.00	0.00
Total Other Financing Sources (Uses)		3,633,771.00	3,851,563.00	3,120,471.98	(731,091.02)
Net Change in Fund Balances		(10,699,255.57)	(11,553,827.50)	1,767,384.61	13,321,212.11
Fund Balances, July 1, 2021	2800	17,359,054.95	17,359,054.95	17,359,054.95	0.00
Fund Balances, June 30, 2022	2700	6,659,799.38	5,805,227.45	19,126,439.56	13,321,212.11

DISTRICT SCHOOL BOARD OF NASSAU COUNTY
LISTING OF PAGES NOT APPLICABLE AND NOT SHOWN IN REPORT
For the Fiscal Year Ended June 30, 2022

PAGE TITLE	EXHIBIT TITLE	PAGE NUMBER
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL RESERVED FOR SPECIAL REVENUE FUNDS - FOOD SERVICES - NOT MAJOR	E-2a	22
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL RESERVED FOR SPECIAL REVENUE FUNDS - OTHER FEDERAL PROGRAMS, IF MAJOR	E-2b	23

DISTRICT SCHOOL BOARD OF NASSAU COUNTY
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL
MAJOR SPECIAL REVENUE FUNDS - FEDERAL EDUCATION STABILIZATION FUND
For the Fiscal Year Ended June 30, 2022

	Account Number	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
		Original	Final		
REVENUES					
Federal Direct	3100			0.00	0.00
Federal Through State and Local	3200	5,200,719.32	18,697,853.07	9,667,811.36	(9,030,041.71)
State Sources	3300			0.00	0.00
Other Local Revenue				0.00	0.00
Total Local Sources	3400	0.00	0.00	0.00	0.00
Total Revenues		5,200,719.32	18,697,853.07	9,667,811.36	(9,030,041.71)
EXPENDITURES					
<i>Current:</i>					
Instruction	5000	2,784,782.61	12,181,013.42	5,607,940.02	6,573,073.40
Student Support Services	6100	5,940.00	343,010.77	290,968.71	52,042.06
Instructional Media Services	6200	0.00	37,294.07	37,294.07	0.00
Instruction and Curriculum Development Services	6300	64,054.74	378,857.74	202,860.60	175,997.14
Instructional Staff Training Services	6400	234,856.17	534,574.12	120,488.67	414,085.45
Instruction-Related Technology	6500	488,852.00	668,763.99	284,078.91	384,685.08
Board	7100	75,000.00	0.00	0.00	0.00
General Administration	7200	148,199.95	805,944.62	402,029.14	403,915.48
School Administration	7300	42,190.14	417,211.41	385,598.03	31,613.38
Facilities Acquisition and Construction	7410	0.00	3,770.11	3,770.11	(0.00)
Fiscal Services	7500	0.00	27,050.23	27,050.23	0.00
Food Services	7600	65,000.00	243,244.72	187,044.72	56,200.00
Central Services	7700	50,000.00	100,831.19	96,681.19	4,150.00
Student Transportation Services	7800	173,175.03	561,005.14	399,209.65	161,795.49
Operation of Plant	7900	211,528.59	1,273,132.29	730,215.56	542,916.73
Maintenance of Plant	8100	0.00	130,708.36	130,708.36	0.00
Administrative Technology Services	8200	16,430.00	44,124.80	35,277.75	8,847.05
Community Services	9100	0.00	4,306.00	4,306.00	0.00
<i>Debt Service: (Function 9200)</i>					
Redemption of Principal	710			0.00	0.00
Interest	720			0.00	0.00
Dues and Fees	730			0.00	0.00
Other Debt Service	791			0.00	0.00
<i>Capital Outlay:</i>					
Facilities Acquisition and Construction	7420	200,000.00	200,000.00	0.00	200,000.00
Other Capital Outlay	9300	640,710.09	743,010.09	722,289.64	20,720.45
Total Expenditures		5,200,719.32	18,697,853.07	9,667,811.36	9,030,041.71
Excess (Deficiency) of Revenues Over (Under) Expenditures		0.00	0.00	0.00	0.00
Net Change in Fund Balances		0.00	0.00	0.00	0.00
Fund Balances, July 1, 2021	2800			0.00	0.00
Fund Balances, June 30, 2022	2700	0.00	0.00	0.00	0.00

DISTRICT SCHOOL BOARD OF NASSAU COUNTY
LISTING OF PAGES NOT APPLICABLE AND NOT SHOWN IN REPORT
For the Fiscal Year Ended June 30, 2022

PAGE TITLE	EXHIBIT TITLE	PAGE NUMBER
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL RESERVED FOR SPECIAL REVENUE FUNDS - MISCELLANEOUS - NOT MAJOR	E-2d	25